OF SUGAPE	PLANNING & ZONING COMMISSION			
TEXAS	AGENDA REQUEST			
AGENDA OF:	4/08/08	AGENDA REQUEST NO:	IV A	
INITIATED BY:	RUTH LOHMER, AICP, SENIOR PLANNER  R L	RESPONSIBLE DEPARTMENT:	PLANNING	
PRESENTED BY:	RUTH LOHMER, AICP, SENIOR PLANNER	ASSISTANT PLANNING DIRECTOR:	DOUGLAS P. SCHOMBURG	
		ADDITIONAL APPROVAL:	N/A	
SUBJECT / PROCEEDING:	REZONE 7.799 ACRES AT THE SOUTHWEST INTERSECTION OF UNIVERSITY BOULEVARD AND NEW TERRITORY BOULEVARD IN TELFAIR FROM INTERIM R-1 TO PLANNED DEVELOPMENT (PD) DISTRICT CONSIDERATION AND ACTION			
Ехнівітя:	STAFF REPORT, COMPARISION OF PD DISTRICT AND B-2 DISTRICT REQUIREMENTS, VICINITY MAP, AERIAL, TELFAIR GENERAL PLAN, PROPOSED GENERAL DEVELOPMENT PLAN, APPLICATION			
	CLEARANCES		APPROVAL	
LEGAL:	N/A	DIRECTOR OF PLANNING:	SABINE SOMERS-KUENZEL AICP	

### RECOMMENDED ACTION

Approval of the PD District with use list modifications as desired

### **EXECUTIVE SUMMARY**

This item is the first step of a two step PD zoning for 7.799 acres of land which will be Telfair Central, located at the southwest corner of the intersection of University Blvd and New Territory Blvd. The property consists of 5.123 acres for a museum site (Central State Farm building) to be developed by the City and 2.676 acres for a commercial site to be developed by Newland Communities. The property was annexed into the corporate limits of Sugar Land under Ordinance No. 1431 on July 1, 2004, with interim R-1 zoning applied to all of the Telfair property. The property includes the existing Central State Farm Prison building, which will house the Museum of Natural Sciences annex. The remaining portion of the property is currently vacant. The proposed PD zoning is in conformance with the revised General Plan for Telfair as approved by City Council on December 19, 2006.

The Public Hearing for this item was held on March 27, 2008, and no members of the public spoke. Commission discussion included questions on several proposed uses. This item is before the Commission for consideration and action on the General Development Plan for the entire 7.799 acres. Additional information is included within the attached report.

File No. 9509

Cc: Jason Kelly, P.E., LJA Engineering & Surveying, Inc.

jkelly@ljaengineering.com

Keith Behrens, P.E., NNP-Telfair, LP kbehrens@newlandcommunities.com

### **EXHIBITS**

### STAFF REPORT:

### PD PROPOSAL INFORMATION

The proposed Planned Development (PD) District will contain a total of 7.799 acres, which includes 5.123 acres for a museum site (Central Farm Building) to be developed by the City and 2.676 acres for a commercial site to be developed by Newland Communities. The district will be created through a two-step process, which will consist of a General Development Plan to rezone the 7.799 acres from interim-R-1 to PD, followed by two individual Final Development Plans. The Final Development Plans are anticipated to be submitted at a future date by Newland and the City of Sugar Land and will contain all of the key details for development of each of the two sites.

Though they will be developed by two different parties, the two sites are intended to be integrated so that the buildings and uses complement one another. There will be sidewalks along the access easement between to the sites, and there may be a crosswalk across the access easement to help customers in walking from one site to the other. It is the applicants' intention for the area to be pedestrian-friendly and easily traversed by foot. As such, the commercial site should include uses that complement the adjacent museum site, such as small eating places or coffee shops. It might also contain neighborhood services, such as dry cleaning pick-up/drop-off, and educational services.

The proposed General Development Plan includes regulations which will apply to both the museum site and the commercial site. The list of uses includes the uses for both sites. However, when the two final development plans are submitted, the use lists will be reduced to only include the uses that are appropriate for each of the sites. Specifically, the 5.123 acre site where the museum will be located will only include the following:

- SIC 84, Museums
- SIC 99, Parks and Recreation Facilities Only
- SIC 58, Eating and Drinking Places (Ancillary Use)

The remaining uses are those that are proposed for the commercial site. While some of these uses may not be appropriate as large-scale operations at this location, the size of the property (2.676 acres) will limit the size of the commercial businesses to be established there. The Commission should determine if any of the proposed uses are not well suited for either of the sites.

The City is working closely with Newland Communities to mitigate any traffic impacts caused by the development of the site. As part of the signed museum contract, the City and Newland will each be financing the construction of dedicated turn lanes on University Blvd and New Territory Blvd.

Attached is a comparison of the proposed PD with existing B-2 (General Business) District regulations. The General Development Plan (attached), which will become the PD Ordinance, consists of several elements and exhibits including:

- Legal Description
- Allowed Land Use Table (SIC Code based)
- Special zoning conditions (as appropriate)
- Bulk and landscape standards for development

### **COMPREHENSIVE/LAND USE PLAN APPLICATION:**

The Telfair General Plan Amendment No. 3 (approved December 19, 2006) indicates that the Telfair Central property will be a part of an area which was intended to be a civic area to include recreational facilities, a community center and related uses. The proposal for Telfair Central PD is in character with the intent of the General Plan.

### P&Z PUBLIC HEARING, DISCUSSION, AND DIRECTION

The Planning and Zoning Commission held a public hearing on March 27, 2008; no members of the public spoke at the hearing. Following the public hearing, the Commission held a discussion regarding the proposed General Development Plan.

The Commission raised concerns about several of the proposed uses during the discussion. One concern was with permitting drinking places (SIC 5813) on the commercial site. Commissioners were uneasy with the use being so close to the museum, where children would often visit. If the Commission believes that this site is unsuitable for this use, staff recommends that drinking places be excluded from the PD, rather than attempting to minimize interaction through physical barriers. As previously stated, it is intended for the two sites to be well integrated, and the placement of landscaping or other physical barriers would inhibit this integration. If SIC 5813 is excluded from the PD, eating places will not be prevented from serving alcohol. The exclusion would only eliminate stand alone establishments which serve alcohol as their primary means of business.

The Commission also expressed concerns with allowing hotels and garden stores, due to the limited size of the commercial site. If the Commission does not believe this location is appropriate for these uses, staff recommends they be removed from the permitted uses list.

- SIC Code No. 7011 (Hotels)
- SIC Code No. 5261 (Garden Supply Stores)

Staff encourages the Commission to consider each proposed use listed in the General Development Plan and determine if it would be desirable on the 7.799 acre site. If there are any uses that the Commission does not believe would be appropriate, staff recommends removing them from the permitted uses list. It is better for the Commission to strike uses from the list at this point, rather than waiting until the individual Final Development Plans come forward. Any major issues with particular uses should be addressed at the General Development Plan stage. In approving the General Development Plan, the Commission is consenting to the development of the site as shown

on the conceptual plan and with the uses as shown for the entire tract. This initial approval grants the developer some certainty that the uses shown in the General Development Plan will be approved in the individual Final Development Plans.

### **KEY POINTS FOR CONSIDERATION:**

The following is provided for Commission consideration:

- Telfair General Plan provides for PD District zoning for this site.
- Landscaping and bulk regulations meet or exceed B-2 District requirements, and definition of open space as excluding parking lots is more restrictive than current Development Code
- PD process will provide certainty for site layout of commercial and adjacent museum/civic uses at this location
- The Commission may exclude certain uses if the group believes the site is not well suited for them. The following uses have been discussed as possible concerns and can be excluded:
  - o SIC Code No. 7011 (Hotels)
  - o SIC Code No. 5261 (Garden Supply Stores)
  - o SIC Code No. 5813 (Drinking Places)- not requiring food service
- The Commission may place specific conditions on uses in order to make them more compatible with the surrounding area

### **COMPARISION OF PD DISTRICT AND B-2 DISTRICT REQUIREMENTS:**

In terms of Land Development regulations, the Telfair Central PD is as restrictive or more restrictive than B-2 District regulations in each category.

### **Open Space for 7.799 Acres:**

### PD District-

Definition of "open space" that does not allow parking lots or other impermeable surfaces to count, and requires an overall 15% minimum for the acreage. This type of open space is where open space is essentially "green space" in a development.

### **B-2 District-**

Development Code defines open space any area not covered by building footprint. Impermeable surfaces count, and B-2 requires 15% of each lot to be clear of building footprints.

### **Landscaping and Buffering for 7.799 Acres:**

PD District-

New Territory Boulevard: 30 feet University Boulevard 40 feet Private Access Easement: 10 feet

**B-2 District-**

New Territory Boulevard: 15 feet University Boulevard 15 feet

Private Access Easement: 6 feet typical (Not specified in code)

**Building Setbacks for 7.799 Acres:** 

PD District-

New Territory Boulevard: 40 feet (attached General Development Plan contains

error which states 30')

University Boulevard: 40 feet Private Access Easement: 10 feet

**B-2 District-**

New Territory Boulevard: 40 feet University Boulevard: 40 feet Private Access Easement: 25 feet

### Outside Display \ Storage of Merchandise for 7.799 Acres:

PD District-

Prohibits outside display or storage of merchandise.

### **B-2 District-**

Allows display of merchandise outside for a period of 30 consecutive days or a maximum of 90 days within one calendar year.

### **Parking Setbacks for 7.799 Acres:**

PD District-

New Territory Boulevard: 30 feet University Boulevard: 40 feet Private Access Easement: 10 feet

**B-2** District-

New Territory Boulevard: 25 feet University Boulevard: 25 feet Private Access Easement: 10 feet

### **Maximum Height for 7.799 Acres:**

PD District-

Maximum height of 40 feet for new facilities, 50 feet for existing facilities (Central Farm Building).

### **B-2** District-

Maximum height of 100 feet.

### **Paving Requirements for 7.799 Acres:**

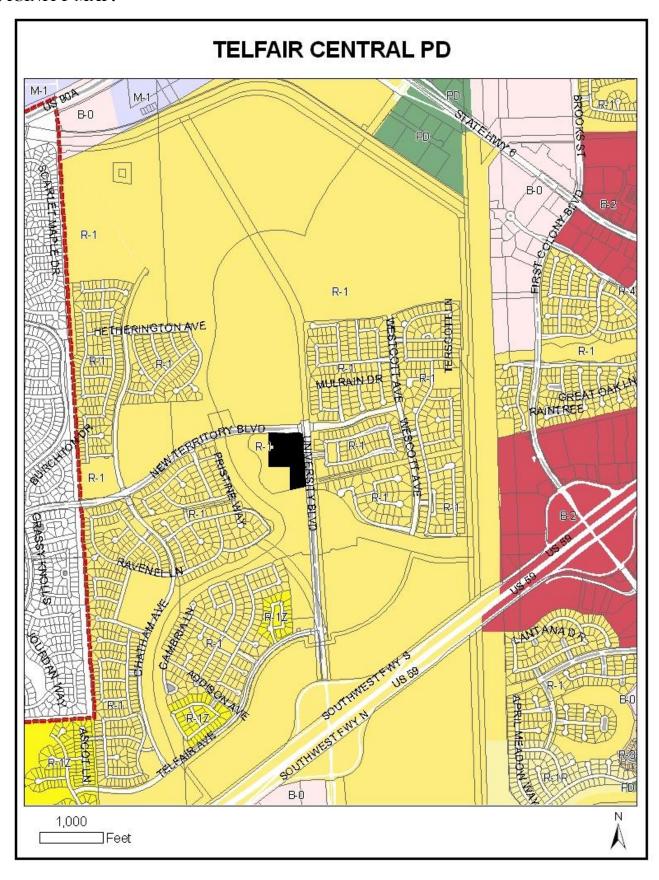
### PD District-

- Parking lots, driveways, and vehicle use areas shall be constructed of concrete.
- Driveways and private access easements shall be either concrete or interlocking pavers

### **B-2** District-

Parking lots, driveways, and vehicle use areas shall be constructed of either concrete or asphalt.

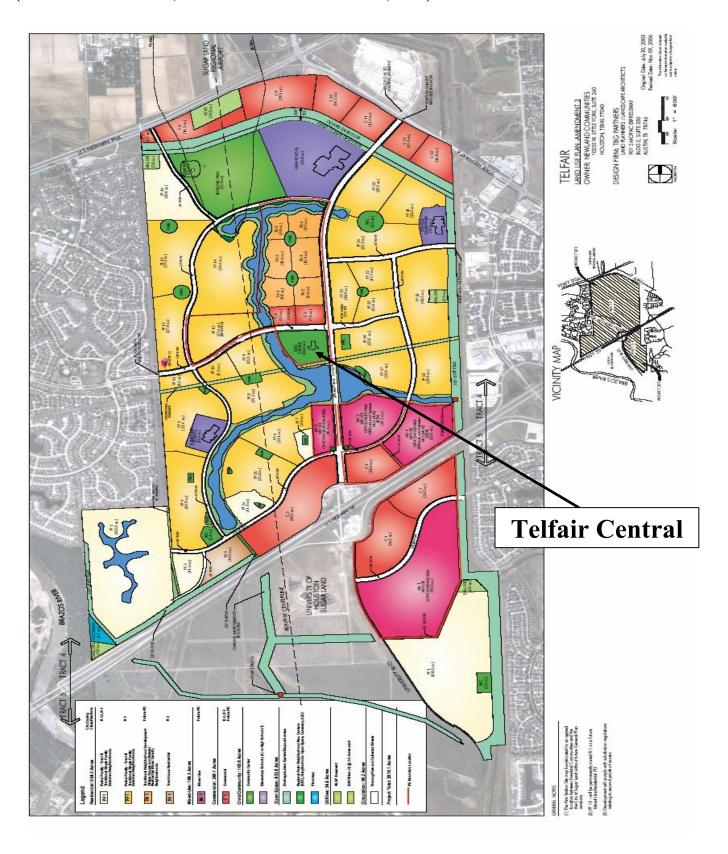
### **VICINITY MAP:**



### **AERIAL:**



## APPROVED TELFAIR GENERAL PLAN (AMENDMENT NO. 3, APPROVED DECEMBER 19, 2006):



### PROPOSED GENERAL DEVELOPMENT PLAN (DRAFT)

### GENERAL DEVELOPMENT PLAN (TELFAIR CENTRAL)

- A. Contents. This general development plan contains the following parts:
  - A. Contents
  - B. General Provisions
  - C. Land Uses
  - D. Development Regulations
  - E. Landscape & Pedestrian Circulation Regulations
  - F. Additional Regulations

### B. General Provisions.

- 1. The PD approved herein must be constructed, developed, and maintained in compliance with this ordinance and other applicable ordinances of the City. If any provision or regulation of any City ordinance applicable in a B-2 (General Business) zoning district is not contained in this ordinance, all the regulations contained in the Development Code applicable to the B-2 zoning district in effect on the effective date of this ordinance apply to this PD as though written herein, except to the extent the City regulation or provision conflicts with a provision of this ordinance.
- 2. Except as otherwise provided herein, the words used in this final development plan have the meaning established by the Development Code. In this ordinance:

Museum means Houston Museum of Natural Science at Sugar Land

Open Space means the portion of all land contained within the PD that is not covered by buildings, parking lots, driveways, improved pedestrian areas, or other impermeable material.

PD means the planned development district created by this ordinance.

Pavers means colored interlocking bricks, tiles, stones, blocks, or concrete units.

#### C. Land Uses.

1. Permitted land uses for all parcels are listed in Exhibit B-2. All other land uses are prohibited in these parcels.

### D. Development Regulations.

1. Maximum height of structures: All new facilities shall be no greater than 40 feet above ground level and existing facilities (Central Farm Building) shall be no greater than 50 feet.

### 2. Minimum yards:

(a) Abutting New Territory Blvd:

30 feet

(b) Abutting University Boulevard:

40 feet

(c) Abutting Access Easement:

10 feet

(d) All other:

0 feet

### 3. Minimum Parking Lot Setbacks:

(a) New Territory lot lines:

30 feet

(b) University Boulevard lot lines:

40 feet

(c) Access Easement lot lines:

10 feet

(d) All other:

0 feet

### 4. Paving:

- (a) All parking lots, driveways, and vehicle use areas shall be constructed of concrete.
- (b) All driveways and streets within individual building parcels must be paved with a concrete surface or interlocking pavers.

### E. Landscape & Pedestrian Circulation Regulations.

1. Minimum landscape buffers, continuous along:

(a) New Territory:

30 feet deep

(b) University Boulevard:

40 feet deep

(c) Access Easement:

10 feet deep

(e) All other:

0 feet deep

2. Minimum Open Space: 15%.

### 3. Sidewalks:

(a) Continuous sidewalks are required along all roadways, including access easements.

### G. Additional Regulations.

- 1. Outside display of merchandise is not permitted.
- 2. Any existing structures within the landscape easement area shall remain as is.

# EXHIBIT A METES AND BOUNDS

### DESCRIPTION OF 7.799 ACRES

Being 7.799 acres of land located in the Alexander Hodge League, Abstract 32, Fort Bend County, Texas, more particularly being a portion of the residue of a called 1651.239 acre tract conveyed to NNP-Keepsake, L.P., by instrument of record under File No. 2003149525, Official Public Records, of said Fort Bend County (F.B.C.O.P.R.), said NNP-Keepsake, L.P. now known as NNP-Telfair LP, by instrument of record under File No. 2006007940, F.B.C.O.P.R., said 7.799 acres being more particularly described by metes and bounds as follows (all bearings referenced to the Texas State Plane Coordinate System, South Central Zone, NAD 83, 1993 adjustment);

BEGINNING at the intersection of the southerly line of that certain 80-foot wide utility easement of record under File No. 2004131587, F.B.C.O.P.R. with the west right-of-way line of University Boulevard Phase One, a subdivision of record in Plat No. 20060062, Plat Records, of said Fort Bend County (F.B.C.P.R.), also being on a northerly line of that certain called 87.328 acre tract conveyed to Fort Bend County Levee Improvement District No. 17 by instrument of record under File No. 2007031651, F.B.C.O.P.R.;

Thence, along the common line of said 80-foot wide utility easement and the northerly line of said 87.328 acre tract, South 77° 21' 33" West, 183.66 feet to a point for corner;

Thence, leaving said common line, North 03° 56' 06" West, 347.61 feet to a point for corner;

Thence, South 88° 33' 47" West, 244.85 feet to a point for corner;

Thence, North 01° 04' 56" West, 27.67 feet to a point for corner;

Thence, South 89° 04' 46" West, 109.42 feet to a point for corner;

Thence, North 01° 04' 56" West, 17.00 feet to a point for corner;

Page 1 of 4

1:\Projdsk1\SURVEY\1800\0008A\M&B\Museum Tract PD 7.799ac.doc

Thence, North 46° 04' 56" West, 1.41 feet to a point for corner;

Thence, South 88° 55' 04" West, 10.07 feet to a point for corner;

Thence, North 01° 05' 17" West, 209.00 feet to a point for corner;

Thence, North 88° 55' 04" East, 75.01 feet to a point for corner;

Thence, North 43° 55' 04" East, 1.41 feet to a point for corner;

Thence, North 01° 04' 56" West, 62.62 feet to a point for corner;

Thence, South 88° 55' 03" West, 88.95 feet to a point for corner;

Thence, North 01° 04' 56" West, 219.69 feet to a point for corner, on the south right-of-way line of New Territory Boulevard – Telfair, a subdivision of record in Plat No. 20060061, F.B.C.P.R.;

Thence, along said south right-of-way line, the following six (6) courses;

- North 88° 26' 05" East, 143.63 feet to a point for corner, the beginning of a curve;
- 49.71 feet along the arc of a tangent curve to the right having a radius of 500.00 feet, a central angle of 05° 41' 48", and a chord that bears South 88° 43' 01" East, 49.69 feet to a point for corner;
- 3) South 85° 52' 07" East, 50.99 feet to a point for corner, the beginning of a curve;

- 4) 49.71 feet along the arc of a tangent curve to the left having a radius of 500.00 feet, a central angle of 05° 41′ 48″, and a chord that bears South 88° 43′ 01″ East, 49.69 feet to a point for corner;
- 5) North 88° 26' 05" East, 58.32 feet to a point for corner, the beginning of a curve;
- 89.40 feet along the arc of a tangent curve to the left having a radius of 2130.00 feet, a central angle of 02° 24' 17", and a chord that bears North 87° 13' 56" East, 89.39 feet to a point for corner;

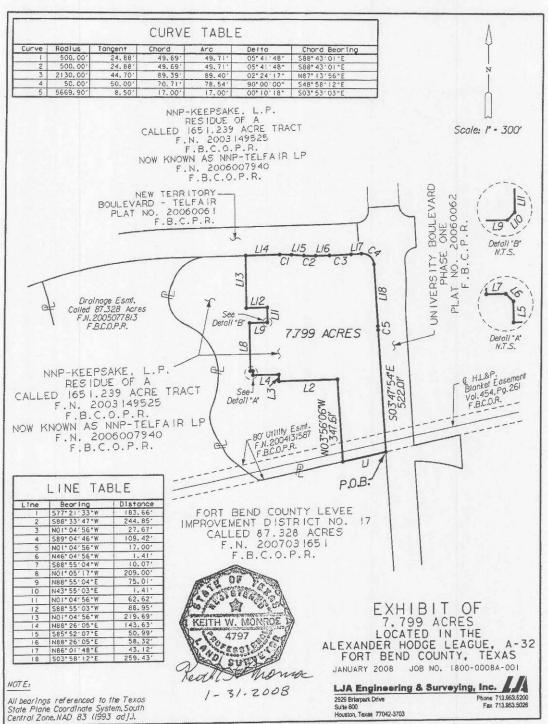
Thence, with a south right-of-way line of said Telfair Boulevard and a westerly right-of-way line of said University Boulevard, North 86° 01' 48" East, 43.12 feet to a point for corner;

Thence, along said west right-of-way line, the following four (4) courses;

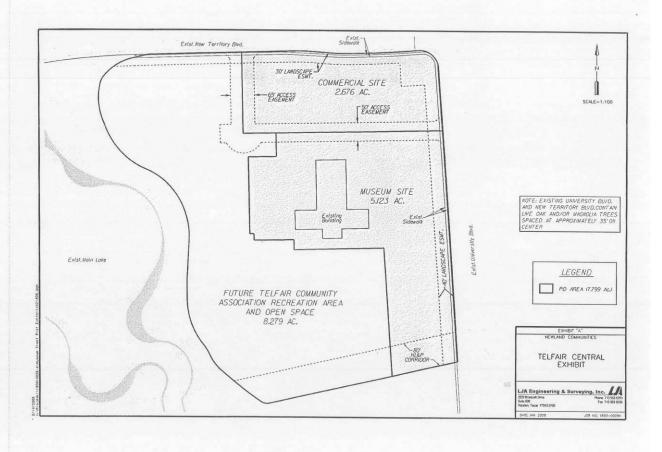
- 1) 78.54 feet along the arc of a tangent curve to the right having a radius of 50.00 feet, a central angle of 90° 00' 00", and a chord that bears South 48° 58' 12" East, 70.71 feet to a point for corner;
- South 03° 58' 12" East, 259.43 feet to a point for corner, the beginning of a curve;
- 3) 17.00 feet along the arc of a tangent curve to the right having a radius of 5669.90 feet, a central angle of 00° 10' 18", and a chord that bears South 03° 53' 03" East, 17.00 feet to a point for corner;

4) South 03° 47' 54" East, 522.01 feet to the POINT OF BEGINNING and containing 7.799 acres of land.

LJA Engineering & Surveying, Inc.



# EXHIBIT B-1 GENERAL SITE PLAN



### **EXHIBIT B-2**

### PERMITTED USES

<u>USES</u>	SIC CODE
RETAIL:	
Paint, Glass, and Wallpaper Stores	5231
Garden Stores only	5261
Variety Stores	5331
Miscellaneous General Merchandise	5399
Fruit and Vegetable Markets	5431
Candy, Nut, and Confectionary Stores	5441
Retail Bakeries	5461
Apparel and Accessory Stores	56
Home Furniture, Furnishings, and Equipment	57
Eating and Drinking Places	58
Miscellaneous Retail with exception of Group 598 Fuel Dealers	59
and 5921 Liquor Stores	
FINANCE, INSURANCE, AND REAL ESTATE:	
Depository Institutions with exception of 6099 Check Cashing Agencies	60
Non-depository Credit Institutions	61
Security and Commodity Brokers, Dealers, Exchanges, Services	62
Insurance Carriers	63
Insurance Agents, Brokers, and Service	64
Real Estate	65
Holding and Other Investment Offices	67
SERVICES:	
Hotels only	7011
Garment Pressing, and Agents for Laundries and Drycleaners (pressing and pickup-dropoff only)	7212
Photographic Studios, Portrait	7221
Beauty Shop	7231
Barber Shop	7241
Shoe Repair Shop and Shoeshine Parlors	2351
Tax Return Preparation	7291
Miscellaneous Personal Services, N.E.C.	7299

### EXHIBIT B-2 (cont'd)

### PERMITTED USES

USES	SIC CODE
SERVICES (cont'd):	
Business Services with exception of the following:	73
-7342 Disinfecting and Pest Control	3.3°
-7349 Building Cleaning and Maintenance	
-7352 Medical Equipment Rental	
-7353 Heavy Construction Equipment and Leasing	
-7359 Equipment Rental and Leasing N.E.C. (Only allow the	
following: Party Supplies, dishes, silverware, tables,	
televisions, and video/cd equipment rental and leasing)	
-7381 Detective and Armored Car Services	
Watch, Clock, and Jewelry Repair	7631
Dance Studios and Schools except dance halls	7911
Offices and Clinics of Doctors, Dentists, Chiropractors, Optometrists, Podiatrists	8011-8043
Legal Services	81
Schools and Educational Services	8299
Child Day Care Services	8351
Museums	84
Engineer, Accounting, Research, Management, and Related Services with exception of 8744 Correctional Facilities and Jails	87
Civic and Social Organizations	8641
Services, N.E.C.	89
Parks and Recreation Facilities only	99



### **CURRENT PLANNING DIVISION** CONDITIONAL USE PERMIT OR REZONING APPLICATION

RECEIVED
FEB 18 2008 Please type or print the following information & Return your submittal to the Development Services Department (Current Planning Division), 2700 Town Center Blvd. North, Sugar Land, TX 77479, Attention: Gretchen Pyle

Applicant Contact _ LJA Engineering & Surveying, Inc	c. Attention: Jason M. Kelly, P.E.
Address 2929 Briarpark Drive, Suite 600, H	Houston, TX 77042
Phone(713) 953-5064	Fax (713) 953-5026
Email jkelly@ljaengineering.com	
Owner Contact NNP-Telfair, LP Attention: Keith	Behrens, P.E.
Address 10235 West Little York, Suite 300,	Houston, TX 77040
Phone (713) 575-9000	Fax (713) 575-9001
Email kbehrens@newlandcommunities.com	
Property Legal Description	See Attached X
Lot Block	
Current Zoning District Temporary R-1	Proposed Zoning District, if applicable _ PD
	1 Toposed Zolling District, if applicable
If this is a CUP application: ☐ new	building ☐ existing building
Proposed Use (CUP only)	
rioposed ose (oor only)	
This is to certify that the information on t	his form is COMPLETE, TRUE, and CORRECT and the
undersigned is authorized to make this a	application. This application expires six months from the
date stamped as received by the Plan	ning Department if no action has been taken by the
Planning and Zoning Commission on	
x // 4	2/15/08
Signature of Applicant	Date
Submittal Requirements (Submittal De Three (3) copies of the completed	
Check for \$1,000.00 (non-refunda	
Metes and bounds of the site and	county slide number of plat, if recorded
□ Two (2) 24" x 36" blue-line copies	and two (2) 11" x 17" copies of the CUP layout plan or the
property to be rezoned, including	a vicinity map and north arrow on each copy
CLIP including traffic circulation in	he applicant's request and addressing issues relating to a parking, plan of operation, and other pertinent information
	all property owners and tenants within 200 feet of site,
including owner and applicant	
Please note: A courtesy notification s	ign will be placed on the subject property during the
public nearing process and will be ren	noved when the case has been processed.